



Fulton-El Camino Recreation and Park District

Chapter 2

Guiding Principles and Policies

Chapter 2 – Section 1

Principles and Policies

2.1.1 Introduction

Hierarchy of the Recreation and Park District Master Plan

MISSION STATEMENT
GUIDING PRINCIPLES
VISION STATEMENT
GOALS AND OBJECTIVES
STRATEGIES AND POLICIES
PROGRAMS AND IMPLEMENTATION
MONITORING AND PERFORMANCE MEASUREMENT

2.1.2 Mission Statement

For over fifty years, the Fulton El Camino Recreation and Park District has grown and evolved with the neighborhoods it serves. In keeping with its growth and evolution, the District maintains an eye toward the future while serving current needs. With this in mind, the District's mission statement is:

“Enhance the quality of life for our community by providing park facilities and recreation programs of exceptional quality while maintaining and protecting our park lands for future generations.”

2.1.3 Guiding Principles

A plan's principles are fundamental rules or doctrines that guide planning policies, strategies and programs. The Fulton El Camino Recreation and Park District's principles are based on its mission. Accordingly, the District places high value on the following:

Committed to being the best at what we do by providing the finest parks and programs. New and old facilities and programs will be developed to maximize and improve the quality of experience as well as increase health, safety, and wellness;

Dedicated to being good stewards and preserving our park system for future generations. Our goals are fiscal responsibility, sustainable practices, and resource conservation. Water conservation is considered paramount and the District will explore conservation opportunities when possible;

Driven by the goal that the recreation and park business should be fun for all participants. In addition, the District will be an attractive and competitive employment opportunity to entice and retain highly motivated, skilled, dedicated, friendly, and creative staff that understand and realize the importance of excellent customer service. Staff is, and continues to be, the District's most valuable asset and resource;

Focused on serving the residents of our District most effectively by responsible use of District funds. The District will maintain financial stability and a balanced budget. Similarly, the District will continue to pursue land acquisition opportunities to add to our park system;

Inclusive for all participants, regardless of skill or ability, in programming and development of facilities. ADA compliance and access will be considered in all renovations and construction. Opportunities to make facilities available regarding AB 2404 Gender Equity Title IX will be explored and implemented;

Inspired to make a difference in educating our residents and participants about the benefits of recreation and park services;

Involved in our community by being transparent in our operations, and fostering relationships and partnerships with residents, organizations, businesses, and agencies. Open communication and strong relationships will provide additional recreation programs, services, and facilities as well as empower both our community and the District;

Motivated to provide safe, clean, and sustainably green parks;

Passionate about the importance of parks, open space, and recreation in people's lives.

2.1.4 Vision Statement

The lives of our residents are made better when the District:

1. Provides safe and secure parks and programs
2. Actively engages with the community stakeholders to protect and enhance park and recreation services
3. Provides recreation opportunities to enhance the health, wellness and quality of life for all, including persons of disability
4. Works synergistically with businesses, government and the community to address the needs of the community
5. Provides quality recreation experiences that promote the health and safety of the community
6. Enhances the community image and is instrumental in creating a sense of place
7. Supports economic development and works harmoniously with the community and businesses
8. Promotes cultural diversity and appreciation
9. Maintains a fiscally conservative budget, conserves environmental resources, and is environmentally sensitive
10. Empowers neighborhoods and makes the District facilities available for community use in times of need

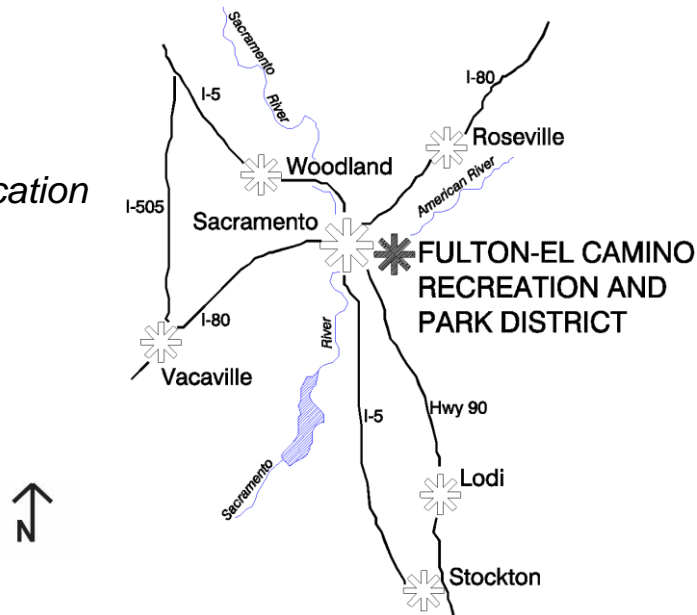
Chapter 2 – Section 2

District Profile

2.2.1 Regional Location

The Fulton-El Camino Recreation and Park District is located within the Sacramento Metropolitan Area, about six miles northeast of Downtown Sacramento. Most of the land in this portion of the urban area lies within Sacramento County and consists of a series of small individual park and recreation districts. Because these districts are similar in nature it is difficult to distinguish them from one another.

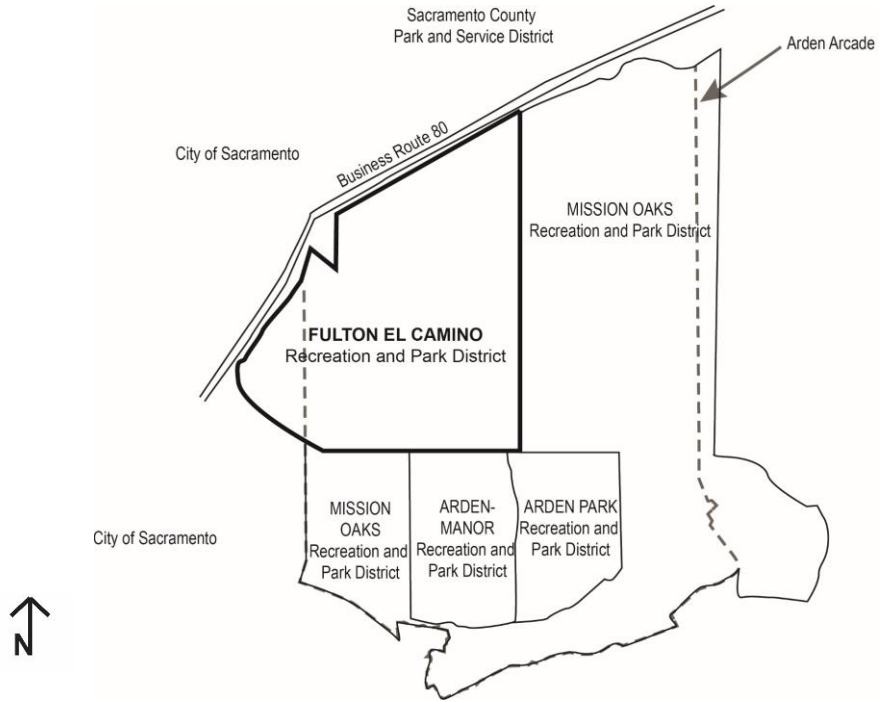
Figure 1
Regional Location



2.2.2 District Location

The majority of the District is located in the community of Arden Arcade, an unincorporated area of Sacramento County. The western portion of the District lies within the City of Sacramento. The District shares boundaries with the City of Sacramento, Arcade Creek, Mission Oaks, Arden Park and Arden Manor Recreation and Park Districts. As one can see from Figure 2, the District is restricted from additional expansion. The only means of expanding the current District boundary is through consolidation with neighboring park districts.

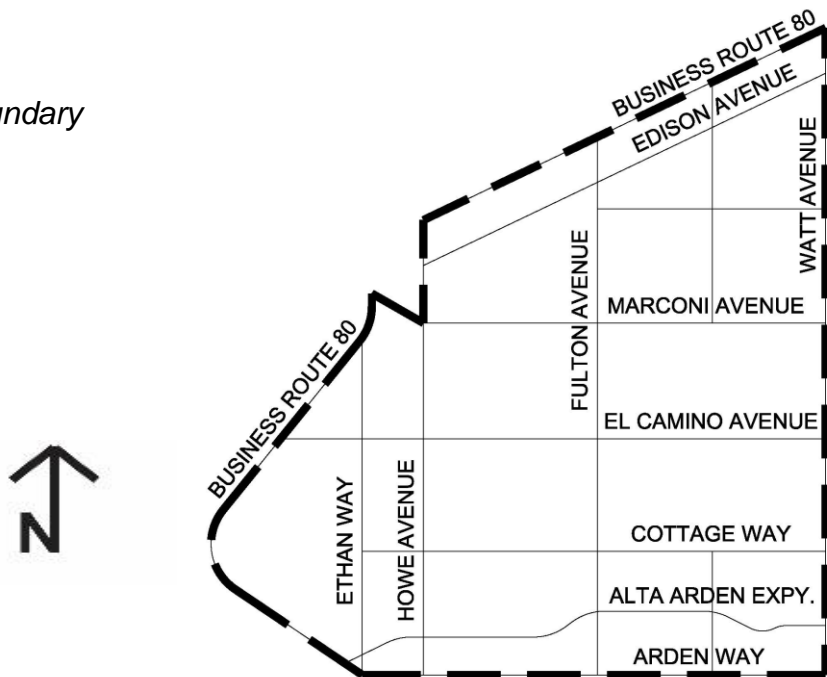
Figure 2
District Location



2.2.3 District Boundaries

The District was formed in 1956 and covered an area of approximately two square miles of land. Since then, several annexations have occurred, raising the total land area to 5.25 square miles. The current boundaries of the District are The City of Sacramento on the west, Auburn Boulevard on the north, Watt Avenue on the east, and Arden Way on the south and south west.

Figure 3
District Boundary



2.2.4 General Plan Designations

As mentioned earlier, the District encompasses portions of Sacramento County and the City of Sacramento. As a result, both agencies have jurisdiction over land use decisions in parts of the District.

The City of Sacramento has divided the City into Community Planning Areas. The District lies within the Arden-Arcade Community Planning Area. The current plan was adopted on March 3, 2015 and is included as Appendix item 2-1. The City has jurisdiction over the western portion of the District known as the Ben Ali Triangle which includes Arden Fair, Cal Expo, Swanston Estates, and Point West. Sacramento County updated their Arden Arcade Community Plan on June 13, 2006 and is included as Appendix item 2-2. The public reports there is a lack of community services in this portion of the City of Sacramento.

The Community Planning Areas for the City and County of Sacramento are intended to guide and control how land is developed and redeveloped within the planning areas. The plans are designed to reflect the community's thoughts on land use. Each parcel of land within the District is given a land use designation. The designation guides and controls permitted land uses on the property.

These plans identify several different land use designations including agricultural, several residential, commercial, industrial, and public classifications. The method of servicing the park, open space or recreational needs within each of these areas will vary. The majority of the land currently in the District is designated as residential (low medium, and high densities).

2.2.4.1 Sacramento county General Plan, Environmental Justice Element

In September 2016, the State Legislature passed Senate Bill (SB) 1000, which requires the County to incorporate into its General Plan an Environmental Justice Element. The County is presently (Winter/Spring 2019) in the process of developing their Environmental Justice Element and our staff is working with the County to ensure that the District's resident's needs are adequately represented.

Environmental Justice seeks to eliminate inequitable land-use related impacts experienced by low income and minority communities. Areas of study include, but are not limited to: promotion of physical activity, access to public facilities, pollution exposure and air quality, food access, safe and sanitary homes civic engagement, and crime prevention through environmental design.

Using twenty different indicators, four Environmental Justice Communities have been identified within Unincorporated Sacramento County: West Arden Arcade, North/Highlands/Foothill Farms, North Vineyard and South Sacramento.

The Environmental Justice Element evaluates community composition and establishes prioritization of programs and projects within the County, resulting in more equitable land use decisions. (Appendix 2-4)

2.2.5 Land Use

The District is heavily urbanized. The District consists primarily of older residential areas inter-mixed with some relatively new single and multi-family developments. Multi-family housing makes up over 53% of the housing units within the District. The majority of these are older apartment units catering to low income families. Most of these apartment units are located in the poorer sections of the District. Over 69% of the District's housing units, including single family homes, are rentals. Although the District is predominately residential, there several large shopping centers and strip commercial developments along the major traffic corridors. The major centers of employment include a Federal office complex, Kaiser Permanente Foundation Hospital, and Arden Fair Mall. The District contains very little industrial development. There are no major landmarks or distinguishable characteristics that help identify this area from adjoining areas. The public transportation needs of the area are inadequately addressed. This makes it necessary for the public to walk great distances to access public transportation. Accessing public transportation is further complicated because most of the streets in the low income portion of the District are without sidewalks.

2.2.6 Natural and Environmental Resources

Natural and environmental constraints (such as streams and floodplains) significantly influence the development pattern within the community. These features are generally controlled through the land development code or through regulatory controls at the state and federal level. The natural features that most influence the provision of park, recreation, and open space areas in the District are the two sloughs, Chicken Ranch and Strong Ranch, running through the District. These sloughs, as they run through our parks, are unlined and in near mature condition. However, outside the parks the slough's channels are mostly lined with concrete. Urbanization of the upstream watersheds (roofs, roads and parking lots) have negatively impacted the portions of the channels that run through our parks, mostly in the form of bank erosion from increased runoff. Even though the District is not responsible for creating the damage, it has had to bear the responsibility (cost) for repairing the damage to the natural channel and bridges that cross over them.

Streams, sloughs, drainage ways are important because of their ability to provide habitat corridors for fish and wildlife, preserve riparian vegetation, and carry storm water runoff. In addition to their functional and aesthetic characteristics, these features can also serve as recreational corridors. Chicken Ranch Slough, Strong Ranch Slough, and the sub-drainage routes not only contribute to the local drainage system but are integral in the provision of recreational open space.

2.2.7 Neighborhoods / Census Tracts

Figure 4 identifies the boundaries of the census tracts found in the District.

Figure 4
Census Tract Boundaries

55.02 *Swanston/Babcock*

55.05 *Howe/Santa Anita*

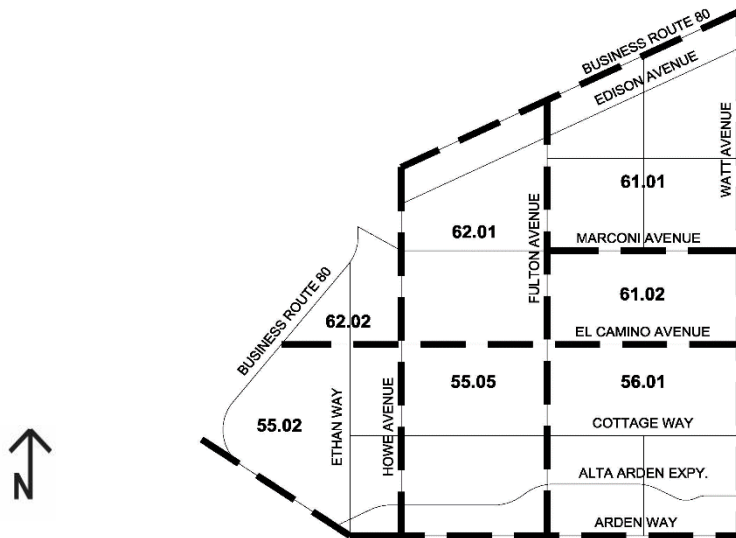
56.01 *Cottage*

61.01 *Seely*

61.02 *Creekside*

62.01 *Bellview/
Bohemian*

62.02 *Marconi/Darwin*



2.2.7.1 Census Tract Data

The Fulton-El Camino Recreation and Park District occupies a significant part of the unincorporated Arden Arcade community by either measure—population or land area. The District’s population of nearly 30,000 is 28% of Arden Arcade’s population of 106,000. The District’s 5.25 square miles occupies 29% of Arden Arcade’s 17.9 square miles. However, the District’s relative socioeconomic characteristics paint a picture of stark contrast with other parts of Arden Arcade.

About one in four residents in Arden Arcade qualifies as poor, signaling an increase of close to 8 percentage points between 2015 and 2016. While the poverty rate in Arden Arcade has fluctuated over time, the recent figures are the highest in at least a decade, according to a September 2017 Sacramento Bee article prepared from information gleaned from the 2017 American Community Survey (Appendix 2-5).

Many of the roughly 40-43,000 refugees who have come to Sacramento since 1980 have been resettled in the Arden Arcade area in part because housing is relatively affordable there, reported World Relief, Sacramento’s largest resettlement agency. According to World Relief, the neighborhood has likely received the largest percentage of arrivals over the past seven years.

The larger community, Arden Arcade, has 38 of the 180 rental buildings on the county’s problem property registry, according to a Sacramento Bee investigation. Arden Arcade complexes contain more than 2,000 units, one-third of the county’s

most troubled rental housing. According to the census, about 56 percent of the housing units in Arden Arcade were renter-occupied in 2016.

Census Tract 55.02 Swanston/Babcock

Swanston real estate is primarily made up of small (studio to two bedroom) to medium sized (three or four bedroom) single-family homes and apartments. Most of the residential real estate is renter occupied. Many of the residences in the Swanston neighborhood are older, well-established, built between 1940 and 1969. A number of residences were also built between 1970 and 1999.

0.4% of its residents five years old and above primarily speak Mon-Khmer, which is the dominant language of Cambodia, at home. While this may seem like a small percentage, it is higher than 96.6% of the neighborhoods in America.

In the Swanston neighborhood, 44.7% of the working population is employed in sales and service jobs, from major sales accounts to working in fast food restaurants. The second most important occupational group in this neighborhood is clerical, assistant, and tech support occupations, with 20.7% of the residents employed. Other residents here are employed in executive, management, and professional occupations (17.4%), and 16.3% in manufacturing and laborer occupations.

Most Swanston residents (69.2%) drive alone in a private automobile to get to work. In addition, quite a number also carpool with coworkers, friends, or neighbors to get to work (15.4%) and 8.0% of residents also walk to work for their daily commute. In a neighborhood like this, as in most of the nation, many residents find owning a car useful for getting to work.

<https://www.neighborhoodscout.com/ca/sacramento/swanston>

Census Tract 55.05 (Howe/Santa Anita)

Howe/Santa Anita real estate is primarily made up of small (studio to two bedroom) to medium sized (three or four bedroom) apartment complexes/high-rise apartments and single-family homes. Most of the residential real estate is renter occupied. Many of the residences in the Howe/Santa Anita neighborhood are established but not old, having been built between 1970 and 1999. A number of residences were also built between 1940 and 1969.

The Howe/Santa Anita neighborhood has more Portuguese and Ukrainian ancestry people living in it than nearly any neighborhood in America. 3.9% of this neighborhood's residents have Portuguese ancestry and 2.5% have Ukrainian ancestry.

5.2% of its residents five years old and above primarily speak Russian at home. While this may seem like a small percentage, it is higher than 99.2% of the neighborhoods in America.

This neighborhood, more than almost any other in America, has new residents from other areas. A greater proportion of the residents living here today did not live here five years ago than is found in 96.0% of U.S. Neighborhoods.

<https://www.neighborhoodscout.com/ca/sacramento/fulton-ave>

Census Tract 56.01 Cottage

Cottage neighborhood real estate is primarily made up of small (studio to two bedroom) to medium sized (three or four bedroom) apartment complexes/high-rise apartments and single-family homes. Most of the residential real estate is occupied by a mixture of owners and renters. Many of the residences in the Cottage neighborhood are older, well-established, built between 1948 and 1956. A few of residences were added after that. Most recently, 2016, a three story government subsidized apartment complex was constructed.

2.1% of this neighborhood's residents have Romanian ancestry and 3.0% have Arab ancestry.

Cottage is also linguistically diverse, as 0.8% of its residents five years old and above primarily speak Farsi (Persian) at home. While this may seem like a small percentage, it is higher than 95.4% of the neighborhoods nationally.

<https://www.neighborhoodscout.com/ca/sacramento/alta-arden-expy>

Census Tract 61.01 Seely

Seely real estate is primarily made up of small (studio to two bedroom) to medium sized (three or four bedroom) single-family homes and apartments. Most of the residential real estate is occupied by a mixture of owners and renters. Many of the residences in the Seely neighborhood are older, well-established, built between 1948 and 1956. A number of residences were added after the sale of Pope Avenue Elementary School.

5.7% of this neighborhood's residents have Iranian ancestry and speak Farsi (Persian) at home. 3.5% have Ukrainian ancestry.

<https://www.neighborhoodscout.com/ca/sacramento/edison-ave>

Census Tract 61.02 Creekside

Creekside real estate is primarily made up of small (studio to two bedroom) to medium sized (three or four bedroom) apartment complexes/high-rise apartments and single-family homes. Most of the residential real estate is renter occupied. Many of the residences in the Creekside neighborhood are older, well-established, built between 1940 and 1969. A number of residences were also built between 1970 and 1999.

1.5% of this neighborhood's residents have Romanian ancestry and 1.4% have Iranian ancestry.

The Creekside neighborhood is very unique in that it has one of the highest proportions of one, two, or no bedroom real estate of any neighborhood in America. Most neighborhoods have a mixture of home or apartment sizes from small to large, but here the concentration of studios and other small living spaces is at near-record highs. With 80.6% of the real estate here of this small size, this most assuredly is a notable feature that makes this neighborhood unique, along with just a handful of other neighborhoods in the U.S. that share this characteristic. <https://www.neighborhoodscout.com/ca/sacramento/el-camino-ave>

Census Tract 62.01 Bellview/Bohemian

Bellview/Bohemian median real estate price is \$289,091, which is less expensive than 79.7% of California neighborhoods and 79.7% of all U.S. neighborhoods.

Bellview/Bohemian real estate is primarily made up of small (studio to two-bedroom) to medium sized (three-bedroom or four-bedroom) apartment complexes/high-rise apartments and single-family homes. Most of the residential real estate is renter occupied. Many of the residences in the Bellview/Bohemian neighborhood are older, well-established, built between 1940 and 1969. A number of residences were also built between 1970 and 1999.

<https://www.neighborhoodscout.com/ca/sacramento/fulton-el>

Early drafts of the Environmental Justice Element for the Sacramento County General Plan, have identified this census tract as having one of the County's highest levels of crime, needing more community services and resources to help address and mitigate the problem.

Census Tract 62.02 Marconi/Darwin

Marconi/Darwin real estate is primarily made up of small (studio to two-bedroom) to medium sized (three-bedroom or four-bedroom) single-family homes and apartments. Most of the residential real estate is occupied by a mixture of owners and renters. Many of the residences in the Marconi/Darwin neighborhood are older, well-established, built between 1940 and 1969. A number of residences were also built between 1970 and 1999.

3.5% of this neighborhood's residents have Ukrainian ancestry. This is greater than nearly any neighborhood in America. An influx of Afghan, Iraqi, Syrian, and Russian refugees is contributing to the Marconi/Darwin neighborhood's diversity.

Marconi/Darwin residents are low income, making it among the lowest income neighborhoods in America. This neighborhood has an income lower than 94.9% of U.S. neighborhoods. With 53.1% of the children here below the federal poverty line, this neighborhood has a higher rate of childhood poverty than 92.4% of U.S. neighborhoods. <https://www.neighborhoodscout.com/ca/sacramento/ben-ali>

2.2.8 Population Characteristics

The U.S. Census reported the 2010 population for the Fulton-El Camino Recreation and Park District was 31,218 persons. Only slight population growth has occurred over the past 20 years. Table 2.1 lists population growth from 2000 to 2036. Population growth in our District has decreased a bit since 2010 and is expected to grow at a slow pace through 2035. The recreational needs of the increasing middle aged and young adult population will need to be addressed.

Table 2.1 Population Growth 2000-2036						
Census Tract	2000 Census	2010 Census	2015** Census	2017** Census	2020** Forecast	2036** Forecast
55.02*	5,474	5,477	-	-	-	-
55.03	-	-	-	-	-	-
55.05	4,338	4,550	-	-	-	-
56.01	4,773	4,822	-	-	-	-
61.01	4,875	4,608	-	-	-	-
61.02	3,452	3,114	-	-	-	-
62.01	6,720	6,290	-	-	-	-
62.02*	1,849	2,357	-	-	-	-
TOTAL	31,481	31,218	29,404		30,333	31,801
* Includes only that portion of the census tract in the District						
**Census Tract data unavailable. 2015-2036 population forecast provided by SACOG (31 March 2017)						
Source: U.S. Census Bureau; "Interactive Population Search"; generated by Hilary Harkins; http://www.census.gov/2010census/popmap/; (3 January 2013).						
Additional Population Data Links http://www.ed-data.org/district/Sacramento/Twin-Rivers-Unified http://www.ed-data/prg/distirct/Sacramento/San-Juan-Unified http://factfinder.census.gov/faces/nav/jsf/pages/index.xhtml http://ucboundary.com/Tools/Draw%20Area/Census%20Tract/California/Sacramento%20County/Census%20Tract%2062.01/436858						

2.2.8.1 Population Profile

According to Table 2.2, the median age of the District's residents have increased since 2000. Middle-aged and young adults comprise the majority of the population residing within the District. The percentage of residents under the age of 18 has decreased since 2000. The high ratio of these middle-aged and young adults is especially critical because it is the age group that will continue to grow in the years to come. Interpretation of these aging trends indicates that recreational

park services for these age groups will need to be addressed, suggesting an

Table 2.2 Age Profile						
2000			2010			
Census Tract	Percent Under 18	Percent 65 and Over	Median Age	Percent Under 18	Percent 65 and Over	Median Age
55.02	29.0%	9.4%	28.5	28.4%	7.4%	31.3
55.05	21.6%	14.1%	30.8	23.7%	11.3%	34.4
56.01	17.7%	26.7%	43.0	18.4%	22.2%	40.2
61.01	22.6%	14.0%	37.6	20.7%	12.8%	45.6
61.02	15.6%	28.0%	44.7	16.6%	18.8%	41.5
62.01	29.1%	9.9%	30.6	24.1%	11.1%	34.8
62.02	28.2%	10.1%	31.5	25.7%	10.0%	30.1
Sacramento County	27.6%	11.1%	33.8	25.6%	11.1%	34.8

Source: U.S. Census Bureau; "2007-2011 American Community Survey"; generated by Hilary Harkins;
http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_11_5YR_DP05&prodType=table; (15 January 2013).

increase in demand.

Table 2.3 Age Demographic Comparisons				
Age Ranges	Fulton-El Camino Rec and Park District		Sacramento County	
	Number	Percent	Number	Percent
Under 5	2,829	9.6%	99,037	6.8%
5-9	1,968	6.7%	100,310	6.8%
10-14	1,533	5.2%	100,285	6.8%
15-19	1,448	4.9%	97,547	6.7%
20-24	1,847	6.3%	105,779	7.2%
25-29	2,243	7.6%	112,904	7.7%
30-34	2,318	7.9%	106,722	7.3%
35-39	1,810	6.2%	94,866	6.5%
40-44	1,386	4.7%	96,977	6.6%
45-49	1,547	5.3%	96,723	6.6%
50-54	2,240	7.6%	101,503	6.9%
55-59	2,168	7.4%	93,867	6.4%
60-64	1,524	5.2%	78,025	5.3%
65-69	1,402	4.8%	59,984	4.1%
70-74	1,105	3.8%	41,005	2.8%
75-79	863	2.9%	30,882	2.1%
80-84	540	1.8%	24,119	1.6%

85+	633	2.2%	25,297	1.7%
Total Population	29,404	100.0%	1,465,832	100.0%

Source: Sacramento Area Council of Governments, March, 2017

Table 2.4
Race and Ethnicity Comparisons

Race/Ethnicity	Fulton-El Camino Rec and Park District		Sacramento County	
	Number	Percent	Number	Percent
White alone	14,473	49.2%	686,399	46.8%
Black alone	4,535	15.4%	140,253	9.6%
American Indian/Alaska Native alone	236	0.8%	6,469	0.4%
Asian alone	1,706	5.8%	216,772	14.8%
Native Hawaiian/Pacific Islander alone	13	0.0%	14,645	1.0%
Other	350	1.2%	4,999	0.3%
Two or More	803	2.7%	69,553	4.7%
Hispanic	7,288	24.8%	326,742	22.3%
Total Population	29,404	100.0%	1,465,832	100.0%

Source: Sacramento Area Council of Governments, March, 2017

Table 2.5
Local School Ethnic and Racial Distribution Comparisons

% of Enrollment	White	Latino	Asian	African-American	Biracial	Native American	Pacific Islander
Babcock	13.9	56.8	4.6	15.7	6.7	0.5	1.8
Cottage	41.3	30	7.8	13.1	5.6	0	2.2
Dyer-Kelly	13.8	45.7	3.5	27.2	6.9	2	1
Howe	16.5%	51.3	6.5	18	5.4	0.3	2
Encina Prep	17	39.7	5.9	30	4.1	1.7	1.7
City of Sacramento	19.5	36.4	17.7	17.2	6.3	0.8	1.7
California	24.5	53.7	11.3	6	3.4	0.6	0.5

Sources:

<http://public-schools.startclass.com/l/13539/Cottage-Elementary>

<http://public-schools.startclass.com/l/104160/D-W-Babcock-Elementary>

<http://public-schools.startclass.com/l/13547/Dyer-Kelly-Elementary#Demographics&s=2iahF>

<http://public-schools.startclass.com/l/13556/Howe-Avenue-Elementary>

<http://public-schools.startclass.com/l/13550/Encina-Preparatory-High>

Note: Approximately 40 different languages are spoken throughout Twin Rivers schools.

The San Juan Unified School District presently serves 5,092 English Learners. This population represents over 54 different languages.

Table 2.6 Language Profile By School District		
Language	San Juan Unified	Twin Rivers Unified
Spanish	46.8%	53.2%
Russian	47.3%	52.4%
Ukrainian	47.4%	52.6%
Arabic	46.7%	53.3%
South East Asian-Hmong, Lao	46.8%	53.2%
Middle Eastern- Dari, Pashto, Farsi	46.4%	53.6%

http://www.ed-data.org/district/Sacramento/San-Juan-Unified, Twin Rivers Unified School District; English Learner Department, Alberto Becerra, Coordinator

2.2.8.2 Housing

As shown on Table 2.3, multi-family housing units comprise approximately 53% of all the housing stock within the District. Based on a forecast by the Sacramento Area Council of Governments, this ratio will remain fairly static through 2035. Compared to the rest of the county, housing availability within the District is challenging due to the housing mix, pockets of poverty, and varying levels of per capita income. Owner occupied housing versus rental occupancy as well as transient and homeless population variables impact the District. See

Table 2.7 Housing by Type 2010		
Census Tract	% Single Family	% Multi-Family
55.02	46.8%	53.2%
55.05	47.3%	52.4%
56.01	47.4%	*52.6%
61.01	46.7%	53.3%
61.02	46.8%	53.2%
62.01	46.4%	53.6%
62.02	46.3%	53.7%
District Average	46.8%	53.2%

Note: These are estimates that have been reconciled to 2010 Decennial Census counts.
Sources: Sacramento Area Council of Governments (7 January 2013); U.S. Census Bureau; "Interactive Population Search"; generated by Hilary Harkins; <http://www.census.gov/2010census/popmap/>; (3 January 2013).

Table 2.10.

***This number has increased significantly due to the new apartment units built on Butano Drive.**

**Table 2.8
Household Income Comparisons**

	Fulton-El Camino Rec and Park District		Sacramento County	
Household Income	Number	Percent	Number	Percent
Median Household Income	\$36,523		\$55,987	
Household Income Ranges				
Less than \$10,000	1,684	13.3%	33,699	6.4%
\$10,000 to \$14,999	1,742	13.8%	30,490	5.8%
\$15,000 to \$19,999	877	6.9%	25,708	4.9%
\$20,000 to \$24,999	779	6.2%	25,987	5.0%
\$25,000 to \$29,999	1,184	9.4%	25,440	4.9%
\$30,000 to \$34,999	840	6.6%	25,732	4.9%
\$35,000 to \$39,999	705	5.6%	23,427	4.5%
\$40,000 to \$44,999	500	4.0%	23,344	4.5%
\$45,000 to \$49,999	434	3.4%	21,528	4.1%
\$50,000 to \$59,999	825	6.5%	40,570	7.8%
\$60,000 to \$74,999	1,000	7.9%	53,201	10.2%
\$75,000 to \$99,999	887	7.0%	66,106	12.6%
\$100,000 to \$124,999	522	4.1%	46,235	8.8%
\$125,000 to \$149,999	154	1.2%	27,435	5.2%
\$150,000 to \$199,999	373	3.0%	31,021	5.9%
\$200,000 or more	129	1.0%	22,673	4.3%
Total Households	12,635	100.0%	522,596	100.0%

Source: Sacramento Area Council of Governments, March, 2017

Table 2.9

Free and Reduced Price Meals in Schools and Percentage of School's Enrollment									
<i>School</i>	<i>District</i>	<i>2013/14</i>	<i>%</i>	<i>2014/15</i>	<i>%</i>	<i>2015/16</i>	<i>%</i>	<i>2016/17</i>	<i>%</i>
Babcock	Twin Rivers	349/370	94%	359/370	92%	364/398	91%	384/416	92%
Cottage	San Juan	279/334	84%	253/320	79%	263/335	79%	278/357	78%
Dyer-Kelly	San Juan	429/436	98%	391/405	97%	424/433	98%	436/445	98%
Encina	San Juan	902/982	92%	890/960	93%	859/911	94%	934/988	95%
Howe	San Juan	629/642	98%	690/705	98%	682/703	97%	703/726	97%

The above table is also labeled “**Unduplicated Pupil Count of Free/Reduced-Price Meals, English Learners & Foster Youth**” in other official sources, but is given a simplified title for purposes of this master plan.

<http://www.ed-data.org/school/Sacramento/Twin-Rivers-Unified/D.-W.-Babcock-Elementary>

<http://www.ed-data.org/school/Sacramento/San-Juan-Unified/Cottage-Elementary>

<http://www.ed-data.org/school/Sacramento/San-Juan-Unified/Dyer--Kelly-Elementary>

Table 2.10				
Fulton El Camino Single Family Housing Data				
Comparisons to Sacramento County – 2016 Update				
Household Characteristics	Fulton El Camino		Sacramento County	
	<i>Number</i>	<i>Percent</i>	<i>Number</i>	<i>Percent</i>
Total Households	14,431	100.0%	527,335	100.0%
Total Owner Households	4,426	30.7%	291,117	55.2%
Total Renter Households	10,005	69.3%	236,218	44.8%
Total Single Family Homes both owners and renters	6,624	45.9%	380,872	72.2%
Total Single Family Homes both owners and renters				
Total Single Family Homes both owners and renters	6,624	100.0%	380,872	100.0%
Owner Occupied	4,120	62.2%	275,613	72.4%
Renter Occupied	2,504	37.8%	105,259	27.6%
Single Family Homes occupied by owners				
Single Family Homes occupied by owners	4,120	100.0%	275,613	100.0%
Moved in 2010 or later	712	17.3%	63,072	22.9%
Moved in 2000 to 2009	1,382	33.5%	102,279	37.1%
Moved in 1990 to 1999	789	19.2%	50,803	18.4%
Moved in 1980 to 1989	445	10.8%	27,756	10.1%
Moved in 1979 or earlier	792	19.2%	31,703	11.5%
Single Family Homes occupied by renters				
Single Family Homes occupied by renters	2,504	100.0%	105,259	100.0%
Moved in 2010 or later	1,801	71.9%	71,387	67.8%
Moved in 2000 to 2009	543	21.7%	26,338	25.0%
Moved in 1990 to 1999	135	5.4%	5,014	4.8%
Moved in 1980 to 1989	16	0.6%	1,480	1.4%
Moved in 1979 or earlier	9	0.4%	1,040	1.0%

<http://www.ed-data.org/school/Sacramento/San-Juan-Unified/Howe-Avenue-Elementary>

* Sum of seven Census Tracts (slightly larger than the Census Block Group sums provided in earlier technical assistance requests)

Source: 2016 Census American Community Survey 5-Year Data, via SACOG, March, 2019

Table 2.11	
Dwelling Unit and Household Comparisons	
2015 Census ACS 5-Year Data	Sacramento County
Total Dwelling Units	560,271
Total Households	522,596

Table 2.12 Homeowner / Renter Contrasts Ratios in Fulton El Camino				
Census Tract	Total Units	Renter Occupied	Homeowner Occupied	% Moved Since Previous Year
55.02 Swanston/Babcock	2,191	71%	29%	21.7% Moved since previous year <ul style="list-style-type: none"> • about 20 percent higher than the rate in Sacramento: 18.9% • about 25 percent higher than the rate in Sacramento County: 17.6%
55.05 Howe/Santa Anita	2,311	77%	23%	28.2% Moved since previous year <ul style="list-style-type: none"> • about 1.3 times the rate in Arden-Arcade: 21.5% • about 1.5 times the rate in Sacramento County: 17.6%
56.01 Cottage	2,372	61%	39%	28% Moved since previous year <ul style="list-style-type: none"> • about 1.3 times the rate in Arden-Arcade: 21.5% • more than 1.5 times the rate in Sacramento County: 17.6%
61.01 Seely	2,21	60%	40%	17.5% Moved since previous year <ul style="list-style-type: none"> • about 80 percent of the rate in Arden-Arcade: 21.5% • about the same as the rate in Sacramento County: 17.6%
61.02 Creekside	1,889	77%	23%	23.5% Moved since previous year <ul style="list-style-type: none"> • about 10% higher than the rate in Arden Arcade: 21.5% • about 1.3 times the rate in Sacramento County: 17.6%

Table 2.12 Continued Homeowner / Renter Contrasts Ratios in Fulton El Camino				
Census Tract	Total Units	Renter Occupied	Homeowner Occupied	% Moved Since Previous Year
62.01 Bellview/Bohemian	3,089	71%	29%	17.7% Moved since previous year <ul style="list-style-type: none"> • about 80 percent of the rate in Arden-Arcade: 21.5% about the same as the rate in Sacramento County: 17.6%
62.02 Marconi/Darwin	1,656	69%	31%	18.4% Moved since previous year <ul style="list-style-type: none"> • about the same as the rate in Sacramento: 18.9% • a little higher than the rate in Sacramento County: 17.6%

Source: Census data: ACS 2016 5-year unless noted

- <https://censusreporter.org/profiles/14000US06067005502-census-tract-5502-sacramento-ca/>
- <https://censusreporter.org/profiles/14000US06067005505-census-tract-5505-sacramento-ca/>
- <https://censusreporter.org/profiles/14000US06067005601-census-tract-5601-sacramento-ca/>
- <https://censusreporter.org/profiles/14000US06067006101-census-tract-6101-sacramento-ca/>
- <https://censusreporter.org/profiles/14000US06067006102-census-tract-6102-sacramento-ca/>
- <https://censusreporter.org/profiles/14000US06067006201-census-tract-6201-sacramento-ca/>
- <https://censusreporter.org/profiles/14000US06067006202-census-tract-6202-sacramento-ca/>

Table 2.13
FEC Neighborhood Real Estate Snapshots by Census Tract

Census Tract*	Median Real Estate Price	Price is Lower than X% of California Neighborhoods	Median Rental Price	Rent is Lower than X% of California Neighborhoods	All Vacancy Rates
55.02 Swanston	\$231,698	86.6%	\$984	96.1%	9.7%
55.05 Howe/Santa Anita	\$262,123	83.0%	\$946	97.0%	8.5%
56.01 Cottage	\$282,076	80.6%	\$1,097	90.9%	5.9%
61.01 Seely	\$316,267	75.8%	\$994	95.6%	7.6%
61.02 Creekside	\$410,228	63.6%	\$1,055	92.8%	10.9%
62.01 Bellview/Bohemian	\$289,091	79.7%	\$950	96.9%	12.5%
62.02 Marconi/Darwin	\$153,880	94.7%	\$1,000	95.5%	12.3%
Sources: 2010 Census and https://www.neighborhoodscout.com/ca/sacramento/fulton-ave https://www.neighborhoodscout.com/ca/sacramento/swanston https://www.neighborhoodscout.com/ca/sacramento/alta-arden-expy https://www.neighborhoodscout.com/ca/sacramento/el-camino-ave https://www.neighborhoodscout.com/ca/sacramento/fulton-el https://www.neighborhoodscout.com/ca/sacramento/ben-ali https://www.neighborhoodscout.com/ca/sacramento/edison-ave Names of neighborhoods were adapted for FEC purposes.					

Table 2.14
FEC Neighborhood Socioeconomic Snapshots by Census Tract

Census Tract	Income Below x% of US Neighborhoods	% of Children Below US Poverty Line	Childhood Poverty Exceeds x% of US Neighborhoods	% of Neighborhood Residents Born Outside US
55.02 Swanston	87.8%	44.2%	86.8%	26.6%
55.05 Howe/Santa Anita	86.5%	56.7%	94.1%	22.7%
56.01 Cottage	64.7%	43.8%	86.5%	10.1%
61.01 Seely	98.2%	58.0%	94.6%	15.1%
61.02 Creekside	86.3%	22.4%	61.1%	14.6%
62.01 Bellview/Bohemian	92.7%	59.6%	95.3%	24.1%
62.02 Marconi/Darwin	94.9%	53.1%	92.4%	18.7%
Sources: 2010 Census and https://www.neighborhoodscout.com/ca/sacramento/fulton-ave https://www.neighborhoodscout.com/ca/sacramento/swanston https://www.neighborhoodscout.com/ca/sacramento/alta-arden-expy https://www.neighborhoodscout.com/ca/sacramento/el-camino-ave https://www.neighborhoodscout.com/ca/sacramento/fulton-el https://www.neighborhoodscout.com/ca/sacramento/ben-ali https://www.neighborhoodscout.com/ca/sacramento/edison-ave Names of neighborhoods were adapted for FEC purposes.				

2.2.8.3 Homelessness, Transiency, and Their Impacts on Parks

US Department of Housing and Urban Development released its annual homelessness report in December 2017. It indicated that California has about 114,000 homeless persons. This means that California contains, but does not house, 20.5% out of the nation’s 554,000 homeless (1). It further reveals that California’s homeless population grew at the rate of 1% this past year. California’s Department of Housing and Community Development points to a lack of affordable housing (2). But in Sacramento County, even areas with affordable housing have experienced increased homelessness. Homelessness has made its presence felt in the forms of student transiency, student mental health issues and other social problems (3). Eventually, issues associated with homelessness affect the cost and service delivery for city and county governments (4). A nationwide survey by the National Recreation and Park Association (NRPA) reported that their member agencies incurred costs of anti-loitering enforcement, providing showers, shelters in times of inclement weather, and other forms of engagement with the homeless community.

1 The 2017 Annual Homeless Assessment Report (AHAR) to Congress, PART 1: Point-in-Time Estimates of Homelessness, DECEMBER 2017

<https://www.hudexchange.info/resources/documents/2017-AHAR-Part-1.pdf>

2 California Today: State’s Homeless Population Drives National Increase, New York Times, December 21, 2017

<https://www.nytimes.com/2017/12/21/us/california-today-states-homeless-population-drives-national-increase.html>

3 Why are schools in Sacramento seeing more homeless kids?, Sacramento Bee, April 17, 2018

<http://www.sacbee.com/news/local/homeless/article208741089.html>

4 Sacramento Regional Coalition to End Homelessness (SRCEH), SRCEH Analysis of Sacramento County’s 2014 –2015 Cost of Homelessness Report; Table 3, Cost by County Department;

https://docs.wixstatic.com/ugd/ee52bb_0a97975b9a62466fb6cb2dab210acbb3.pdf

5 Homelessness in Parks: A Summary Of Results From An NRPA Membership Survey, National Recreation and Park Association (NRPA), 2017 (Appendix 2-6)

<https://www.nrpa.org/contentassets/f768428a39aa4035ae55b2aaff372617/homelessness-in-parks-survey-report.pdf>

6 Twin Rivers Unified School District, McKinney-Vento Homeless Education Program

7 Sacramento Bee article on Homelessness among school children (Appendix 2-7)

Schools located within the District report homelessness in their student bodies.

School	Year	Incoming	Withdrawn
Babcock	2016/17	tbd	tbd
	2017/18	tbd	tbd
Cottage	2016/17	68	61
	2017/18	68	91
Dyer Kelly	2016/17	251	240
	2017/18	192	231
Howe Avenue	2016/17	257	290
	2017/18	236	249
Encina Prep High	2016/17	505	610
	2017/18	432	519

Sources: San Juan Unified School District, April 2, 2018, Katie Fabell, Twin Rivers Unified School District, April xx, 2018,

Chapter 2 – Section 3

Design and Development Policies

2.3.1 Neighborhood Parks

2.3.1.1 General Land Use Guidelines

The development of additional neighborhood parks should be encouraged in areas not now containing recreation areas, and not located within a half mile radius of another park (Appendix 2-8).

2.3.1.2 Site Selection Criteria

Appropriate park sites may include:

- School Sites - Offer the most feasible, cost effective locations for additional neighborhood park sites.
- Undeveloped Land - May be considered for park sites if school site land is not available.
- Developed Land - May be considered for park sites if school sites and undeveloped land are not available.

2.3.1.3 Design and Development Standards

Appropriate facilities/amenities may include:

- Shelter building (small)
- Restrooms
- Children's playground (tot and youth)
- Open space play areas
- Practice areas for outdoor field sports
- Basketball courts
- Picnic areas
- Trails and pathways (Appendix 2-9)
- Site amenities (picnic tables, benches, bike racks, drinking fountains, trash receptacles, etc.)
- Other facilities and amenities as needed

2.3.1.4 Parking Requirements

A minimum of three parking spaces per acre of usable active park area is required to meet park visitor needs and must conform to the Americans with Disabilities Act (ADA) requirements. If on-street parking is available, this standard can be reduced by one car for every 25 feet of available street frontage.

2.3.1.5 Noise Producing Facilities

Tennis and basketball courts should be located away from adjoining homes.

2.3.1.6 Restrooms

In the past, restrooms were discouraged in a neighborhood park unless they contained facilities that drew users from a distance. The public has since come to expect restrooms in all parks. New parks should include restrooms. All existing parks should, over time, have restrooms built to accommodate the

changing demands of the community. Permanent restrooms should be located in highly visible areas and if possible, near public streets.

2.3.2 Community Parks

2.3.2.1 General Land Use Guidelines

The development of additional community parks should be considered in areas not located within a one mile radius of another community park (Appendix 2-7).

2.3.2.2 Site Selection Criteria

Existing school sites offer the most feasible location for additional neighborhood park sites.

2.3.2.3 Design and Development Standards

Appropriate facilities include:

- Community Buildings
- Indoor recreation areas
- Designated sport fields – softball, baseball, soccer, etc.
- Sports courts
- Sand or grass volleyball courts
- Open multi-use grass area
- Children’s playground (tot and youth)
- Special needs playgrounds
- Restrooms
- Picnic area
- Picnic shelters (various sizes)
- Group picnic facilities
- Trails/pathway systems
- Skate parks
- Pools
- Splash Park
- Community garden or demonstration garden
- Amphitheatre
- Site amenities (picnic tables, benches, bike racks, drinking fountains, trash receptacles, etc.)
- Other amenities exhibiting a demonstrated need by the community

2.3.2.4 Parking Requirements

Parking requirements depend on the number and type of facilities provided but should, at a minimum, accommodate three parking spaces per acre of usable active park area to meet park visitor needs. The parking must conform to the Americans with Disabilities Act (ADA) requirements.

2.3.2.5 Restrooms

Permanent restrooms should be located in highly visible areas and if possible, near public streets.

2.3.3 Open Space Areas

2.3.3.1 General Land Use Guidelines

The District does not have areas of available open space. Should the District merge with a nearby District and if open space becomes available, efforts to preserve the open space should be taken.

2.3.4 Partnership Facilities

2.3.4.1 General Use Guidelines

When possible and economically feasible, it is desirable to work cooperatively with other park districts, school districts, and community service organizations in providing recreation opportunities. Care needs to be taken that the District's needs and interests are balanced with the public benefit.

2.3.4.2 Site Selection Criteria

Partnership facilities should be in or near the District.

2.3.4.3 Design and Development Standards

Appropriate facilities include:

- Sports courts and fields
- Gymnasiums
- Public buildings
- Playgrounds